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Agenda item 53 (a)
**Sustainable development: implementation of Agenda 21, the Programme for the Further Implementation of Agenda 21 and the outcomes of the World Summit on Sustainable Development**

**Draft resolution submitted by the Rapporteur of the Committee, Ms. Denise McQuade (Ireland), on the basis of informal consultations on draft resolution A/C.2/64/L.25**

# Implementation of Agenda 21, the Programme for the Further Implementation of Agenda 21 and the outcomes of the World Summit on Sustainable Development

*The General Assembly*,

*Recalling* its resolutions 55/199 of 20 December 2000, 56/226 of 24 December 2001, 57/253 of 20 December 2002, 57/270 A and B of 20 December 2002 and 23 June 2003, respectively, 62/189 of 19 December 2007 and 63/212 of 19 December 2008, and all other previous resolutions on the implementation of Agenda 21, the Programme for the Further Implementation of Agenda 21 and the outcomes of the World Summit on Sustainable Development,

*Recalling also* the Rio Declaration on Environment and Development,[1] Agenda 21,[2] the Programme for the Further Implementation of Agenda 21,[3] the Johannesburg Declaration on Sustainable Development[4] and the Plan of Implementation of the World Summit on Sustainable Development ("Johannesburg Plan of Implementation"),[5] as well as the Monterrey Consensus of the International

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[1] *Report of the United Nations Conference on Environment and Development, Rio de Janeiro, 3-14 June 1992*, vol. I, *Resolutions Adopted by the Conference* (United Nations publication, Sales No. E.93.I.8 and corrigendum), resolution 1, annex I.

[2] Ibid., annex II.

[3] Resolution S-19/2, annex.

[4] *Report of the World Summit on Sustainable Development, Johannesburg, South Africa, 26 August-4 September 2002* (United Nations publication, Sales No. E.03.II.A.1 and corrigendum), chap. I, resolution 1, annex.

[5] Ibid., resolution 2, annex.



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Conference on Financing for Development[6] and the Doha Declaration on Financing for Development: outcome document of the Follow-up International Conference on Financing for Development to Review the Implementation of the Monterrey Consensus,[7]

*Recalling further* the Programme of Action for the Sustainable Development of Small Island Developing States,[8] the Declaration and state of progress and initiatives for the future implementation of the Programme of Action for the Sustainable Development of Small Island Developing States,[9] and the Mauritius Strategy for the Further Implementation of the Programme of Action for the Sustainable Development of Small Island Developing States,[10]

*Reaffirming* the commitment to implement Agenda 21, the Programme for the Further Implementation of Agenda 21, the Johannesburg Plan of Implementation, including the time-bound goals and targets, and the other internationally agreed development goals, including the Millennium Development Goals,

*Recalling* the 2005 World Summit Outcome,[11]

*Reaffirming* the decisions taken at the eleventh session of the Commission on Sustainable Development,[12]

*Recalling* the adoption by the Commission of a multi-year programme of work[12] designed to contribute to advancing the implementation of Agenda 21, the Programme for the Further Implementation of Agenda 21 and the Johannesburg Plan of Implementation at all levels,

*Recalling also* the decision taken by the Commission at its eleventh session that in review years it should discuss the contribution of partnerships towards supporting the implementation of Agenda 21, the Programme for the Further Implementation of Agenda 21 and the Johannesburg Plan of Implementation with a view to sharing lessons learned and best practices, identifying and addressing problems, gaps and constraints and providing further guidance, including on reporting, during policy years, as necessary,[13]

*Reiterating* that sustainable development in its economic, social and environmental aspects is a key element of the overarching framework for United Nations activities, and reaffirming the continuing need to ensure a balance among

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[6] *Report of the International Conference on Financing for Development, Monterrey, Mexico, 18-22 March 2002* (United Nations publication, Sales No. E.02.II.A.7), chap. I, resolution 1, annex.

[7] Resolution 63/239, annex.

[8] *Report of the Global Conference on the Sustainable Development of Small Island Developing States, Bridgetown, Barbados, 25 April-6 May 1994* (United Nations publication, Sales No. E.94.I.18 and corrigenda), chap. I, resolution 1, annex II.

[9] Resolution S-22/2, annex.

[10] *Report of the International Meeting to Review the Implementation of the Programme of Action for the Sustainable Development of Small Island Developing States, Port Louis, Mauritius, 10-14 January 2005* (United Nations publication, Sales No. E.05.II.A.4 and corrigendum), chap. I, resolution 1, annex II.

[11] See resolution 60/1.

[12] See *Official Records of the Economic and Social Council, 2003, Supplement No. 9* (E/2003/29), chap. I.

[13] Ibid., draft resolution I, para. 23 (e).

economic development, social development and environmental protection as interdependent and mutually reinforcing pillars of sustainable development,

*Noting* that challenges remain in achieving the goals of the three pillars of sustainable development, particularly in the context of the current global crises,

*Taking note with appreciation* of the offer of the Government of Brazil to host a United Nations conference on sustainable development in 2012,

*Reaffirming* that eradicating poverty, changing unsustainable patterns of production and consumption and protecting and managing the natural resource base of economic and social development are overarching objectives of and essential requirements for sustainable development,

*Recognizing* that good governance within each country and at the international level is essential for sustainable development,

*Recalling* that the Johannesburg Plan of Implementation designated the Commission to serve as the focal point for discussion on partnerships that promote sustainable development and contribute to the implementation of intergovernmental commitments in Agenda 21, the Programme for the Further Implementation of Agenda 21 and the Johannesburg Plan of Implementation,

*Recognizing* that eradicating poverty is the greatest global challenge facing the world today and an indispensable requirement for sustainable development, in particular for developing countries, and that although each country has the primary responsibility for its own sustainable development and poverty eradication and the role of national policies and development strategies cannot be overemphasized, concerted and concrete measures are required at all levels to enable developing countries to achieve their sustainable development goals as related to the internationally agreed poverty-related targets and goals, including those contained in Agenda 21, the relevant outcomes of other United Nations conferences and the United Nations Millennium Declaration,[14]

*Recalling* that the Economic and Social Council should increase its role in overseeing system-wide coordination and the balanced integration of economic, social and environmental aspects of United Nations policies and programmes aimed at promoting sustainable development, and reaffirming that the Commission should continue to be the high-level commission on sustainable development within the United Nations system and serve as a forum for consideration of issues related to integration of the three dimensions of sustainable development,

*Welcoming* the outcome of the seventeenth session of the Commission on the thematic issues of agriculture, rural development, land, drought, desertification and Africa,[15]

*Recalling* that the themes of the eighteenth and nineteenth sessions of the Commission, namely, transport, chemicals, waste management, mining and a ten-year framework of programmes on sustainable consumption and production patterns[16] are interlinked and should be addressed in an integrated manner, taking

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[14] See resolution 55/2.

[15] See *Official Records of the Economic and Social Council, 2009, Supplement No. 9* (E/2009/29), chap. I, resolution 17/1.

[16] Ibid., draft decision II.

into account the economic, social and environmental dimensions of sustainable development, related sectoral policies and cross-cutting issues, including means of implementation, as identified at the eleventh session of the Commission,

*Reiterating* that fundamental changes in the way societies produce and consume are indispensable for achieving global sustainable development and that all countries should promote sustainable consumption and production patterns, with the developed countries taking the lead and with all countries benefiting from the process, taking into account the Rio principles,[17] including, the principle of common but differentiated responsibilities as set out in paragraph 7 of the Rio Declaration on Environment and Development, and also reiterates that Governments, relevant international organizations, the private sector and all major groups should play an active role in changing unsustainable consumption and production patterns,

1. *Takes note* of the report of the Secretary-General;[18]

2. *Reiterates* that sustainable development is a key element of the overarching framework for United Nations activities, in particular for achieving the internationally agreed development goals, including the Millennium Development Goals, and those contained in the Johannesburg Plan of Implementation;[5]

3. *Calls upon* Governments, all relevant international and regional organizations, the Economic and Social Council, the United Nations funds and programmes, the regional commissions and specialized agencies, the international financial institutions, the Global Environment Facility and other intergovernmental organizations, in accordance with their respective mandates, as well as major groups, to take action to ensure the effective implementation of and follow-up to the commitments, programmes and time-bound targets adopted at the World Summit on Sustainable Development, and encourages them to report on concrete progress in that regard;

4. *Calls for* the effective implementation of the commitments, programmes and time-bound targets adopted at the World Summit on Sustainable Development and for the fulfilment of the provisions relating to the means of implementation, as contained in the Johannesburg Plan of Implementation;

5. *Reiterates* that the Commission on Sustainable Development is the high-level body responsible for sustainable development within the United Nations system and serves as a forum for the consideration of issues related to the integration of the three dimensions of sustainable development, and underlines the need to further support the work of the Commission, taking into account its existing mandate and the decisions taken at its eleventh session;

6. *Encourages* countries to present, on a voluntary basis, in particular at the Commission's review sessions, national reports focusing on concrete progress in implementation, including achievements, constraints, challenges and opportunities;

7. *Emphasizes* the importance of a consensus outcome and action-oriented policy sessions;

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[17] *Report of the United Nations Conference on Environment and Development, Rio de Janeiro, 3-14 June 1992*, vol. I, *Resolutions Adopted by the Conference* (United Nations publication, Sales No. E.93.I.8 and corrigendum), resolution 1, annex I.

[18] A/64/275.

8. *Encourages* Governments to participate at the appropriate level with representatives, including ministers, from the relevant departments and organizations working in the areas of transport, chemicals, waste management, mining and sustainable consumption and production, as well as finance, in the eighteenth session of the Commission;

9. *Recalls* the decision of the Commission at its eleventh session that activities during Commission meetings should provide for the balanced involvement of participants from all regions, as well as for gender balance;[19]

10. *Invites* donor countries to consider supporting the participation of representatives from the developing countries in the eighteenth session of the Commission, inter alia, through contributions to the Commission's trust fund;

11. *Reaffirms* the objective of strengthening the implementation of Agenda 21,[2] including through the mobilization of financial and technological resources, as well as capacity-building programmes, in particular for developing countries;

12. *Also reaffirms* the objective of enhancing the participation and effective involvement of civil society and other relevant stakeholders, as well as promoting transparency and broad public participation, in the implementation of Agenda 21;

13. *Requests* the secretariat of the Commission to coordinate the participation of the relevant major groups in the thematic discussions at the eighteenth session of the Commission and the reporting on the fulfilment of corporate accountability and responsibility with respect to the thematic cluster of issues, in accordance with the provisions of the Johannesburg Plan of Implementation;

14. *Reaffirms* the need to promote corporate social responsibility and accountability as envisaged by the Johannesburg Plan of Implementation;

15. *Requests* the secretariat of the Commission to make arrangements to facilitate the balanced representation of major groups from developed and developing countries in the sessions of the Commission, and in this regard invites donor countries to consider supporting the participation of major groups from developing countries, inter alia, through contributions to the Commission's trust fund;

16. *Encourages* contributions by the regional implementation meetings and other regional events to the Commission at its eighteenth session;

17. *Reiterates the invitation* to the relevant United Nations funds and programmes, the regional commissions and specialized agencies, the international and regional financial and trade institutions and the Global Environment Facility, as well as the secretariats of the multilateral environmental agreements and other relevant bodies, to actively participate, within their mandates, in the work of the Commission at its eighteenth session;

18. *Encourages* Governments and organizations at all levels, as well as major groups, to undertake results-oriented initiatives and activities to support the work of the Commission and to promote and facilitate the implementation of Agenda 21, the

[19] See *Official Records of the Economic and Social Council, 2003, Supplement No. 9* (E/2003/29), chap. I, sect. A, draft resolution I, para. 2 (j).

Programme for the Further Implementation of Agenda 21[3] and the Johannesburg Plan of Implementation, including through voluntary multi-stakeholder partnership initiatives;

19. *Requests* the Secretary-General, in reporting to the Commission at its eighteenth session, on the basis of appropriate inputs from all levels, to submit a thematic report on each of the five issues contained in the thematic cluster to be considered at the session, namely, transport, chemicals, waste management, mining and a ten-year framework of programmes on sustainable consumption and production patterns, taking into account their interlinkages as well as cross-cutting issues, including means of implementation identified by the Commission at its eleventh session, and takes into account the relevant provisions of paragraphs 10, 14 and 15 of draft resolution I of the eleventh session of the Commission;[12]

20. *Decides* to organize, in 2012, the United Nations Conference on Sustainable Development at the highest possible level, including Heads of State and Government or other representatives, and in this regard accepts with gratitude the generous offer of the Government of Brazil to host the Conference, and also decides that:

(a) The objective of the Conference will be to secure renewed political commitment for sustainable development, assessing the progress to date and the remaining gaps in the implementation of the outcomes of the major summits on sustainable development and addressing new and emerging challenges; the focus of the Conference will include the following themes to be discussed and refined during the preparatory process: a green economy in the context of sustainable development and poverty eradication and the institutional framework for sustainable development;

(b) The Conference will result in a focused political document;

(c) The Conference and its preparatory process should take into account the decision taken at the eleventh session of the Commission to carry out, at the conclusion of the multi-year programme of work, an overall appraisal of the implementation of Agenda 21, the Programme for the Further Implementation of Agenda 21 and the Johannesburg Plan of Implementation;

(d) The Conference, including its preparatory process, should ensure the balanced integration of economic development, social development and environmental protection, as these are interdependent and mutually reinforcing components of sustainable development;

(e) It is important that there be efficient and effective preparations at the local, national, regional and international levels by Governments and the United Nations system so as to ensure high-quality inputs without placing undue strain on Member States;

(f) It must be ensured that the Conference and related preparations do not adversely affect other ongoing activities;

21. *Encourages* the active participation of all major groups, as identified in Agenda 21 and further elaborated in the Johannesburg Plan of Implementation and decisions taken at the eleventh session of the Commission, at all stages of the preparatory process, in accordance with the rules and procedures of the Commission

as well as its established practices related to the participation and engagement of major groups;

22. *Invites* relevant stakeholders, including organizations and bodies of the United Nations, international financial institutions and major groups involved in the area of sustainable development, to provide ideas and proposals reflecting their experiences and lessons learned as a contribution to the preparatory process;

23. *Decides* that a preparatory committee will be established within the framework of the Commission to carry out the preparations for the United Nations Conference on Sustainable Development, which will provide for the full and effective participation of all States Members of the United Nations and members of the specialized agencies, as well as other participants in the Commission, in accordance with the rules of procedure of the functional commissions of the Economic and Social Council and the supplementary arrangements established for the Commission by the Council in its decisions 1993/215 of 12 February 1993 and 1995/201 of 8 February 1995;

24. *Invites* regional groups to nominate their candidates for the ten-member Bureau of the Preparatory Committee no later than 28 February 2010 so that they can be involved in its preparations in advance of the first session of the Preparatory Committee;

25. *Decides* that:

(a) The first meeting of the Preparatory Committee will be held in 2010 for three days, immediately after the conclusion of the eighteenth session and the first meeting of the nineteenth session of the Commission to discuss the substantive themes of the Conference, as decided by the present resolution, and pending procedural matters, as well as to elect the Bureau;

(b) The second meeting of the Preparatory Committee will be held in 2011 for two days immediately after the conclusion of the Intergovernmental Preparatory Meeting of the nineteenth session of Commission to discuss further the substantive themes of the Conference;

(c) The third and final meeting of the Preparatory Committee will be held in Brazil in 2012 for three days immediately preceding the Conference to discuss the outcome of the Conference; in this regard, the Commission will postpone its multi-year programme of work for one year;

(d) Regional implementation meetings will be converted into regional preparatory meetings for the Conference in 2011;

26. *Requests* the Secretary-General to provide a report on progress to date and remaining gaps in the implementation of the outcomes of the major summits in the area of sustainable development, as well as an analysis of the themes identified above, to be submitted to the first meeting of the Preparatory Committee;

27. *Also requests* the Secretary-General to provide all appropriate support to the work of the preparatory process and the Conference, ensuring inter-agency participation and coherence as well as the efficient use of resources;

28. *Encourages* international and bilateral donors and other countries in a position to do so to support the preparations for the Conference through voluntary contributions to the Commission's trust fund and to support the participation of

representatives of developing countries, and invites voluntary contributions to support the participation of major groups of developing countries in the regional and international preparatory processes and the Conference itself;

29. *Decides* to include in the provisional agenda of its sixty-fifth session the sub-item entitled "Implementation of Agenda 21, the Programme for the Further Implementation of Agenda 21 and the outcomes of the World Summit on Sustainable Development", and requests the Secretary-General, at that session, to submit a report on the implementation of the present resolution, including on the progress of the preparations for the United Nations Conference on Sustainable Development.